# MINUTES OF PROCEEDINGS OF THE NATIONAL ASSEMBLY

2020

# **INDEX**

	Pag	ze	
LIST OF MEMBERS	III –		VII
INDEX TO MINUTES OF PROCEEDINGS	VIII -	_	XVIII
PAPERS LAID UPON THE TABLE	XIX -	_	XXVI
PROCEEDINGS ON BILLS	XXVII		

# LIST OF MEMBERS OF THE NATIONAL ASSEMBLY

### **SPEAKER**

Prof. Peter Katjavivi (Mr.)

# DEPUTY SPEAKER AND CHAIRPERSON OF THE WHOLE HOUSE COMMITTEE

Prof. Loide Kasingo (Ms.)

### THE CABINET

### **MINISTERS**

(21 March 2020 – Elected in terms of Article 133 of the Constitution)

- 1. Ms. Saara Kuugongelwa-Amadhila (*Prime Minister*)
- 2. Ms. Netumbo Nandi-Ndaitwah (Deputy Prime Minister and Minister of International Relations and Cooperation)
- 3. Ms. Doreen Sioka ((Gender Equality, Poverty Eradication and Social Welfare)
- 4. Mr. Utoni Nujoma (Labour, Industrial Relations and Employment Creation)
- 5. Mr. John Mutorwa (Works and Transport)
- 6. Dr. Albert Kawana (Mr.) (Fisheries and Marine Resources)
- 7. Mr. Calle Schlettwein (Agriculture, Water and Land Reform)
- 8. Mr. Frans Kapofi (Home Affairs, Immigration, Safety and Security)
- 9. Mr. Pohamba Shifeta (Environment, Forestry and Tourism)
- 10. Mr. Erastus Uutoni (Urban and Rural Development)
- 11. Dr. Peya Mushelenga (Mr.) ((Information and Communication Technology)
- 12. Ms Anna Nghipondoka (Education, Arts and Culture)
- 13. Ms. Agnes Tjongarero (Sport, Youth and National Service)
- 14. Mr. Leon Jooste (Public Enterprises)
- 15. Ms. Lucia Iipumbu (Industrialisation and Trade)
- 16. Dr. Itah Kandjii-Murangi (Ms.) (Higher Education, Training and Innovation)
- 17. Mr. Tom Alweendo (Mines and Energy)
- 18. Dr. Kalumbi Shangula (Mr.) (Health and Social Services)
- 19. Ms. Christine Hoebes (Minister in the Presidency)
- 20. Rear Adm. Peter Vilho (Defence and Veterans Affairs)
- 21. Ms. Yvonne Dausab (*Justice*)
- 22. Mr. Iipumbu Shiimi (Finance)

### **DEPUTY MINISTERS**

(21 March 2020 – Elected in terms of Article 133 of the Constitution)

- 1. Ms. Hilma Nicanor (Defence and Veterans Affairs)
- 2. Ms. Bernadette Jagger (Gender Equality, Poverty Eradication and Social Welfare)
- 3. Mr. Hafeni Ndemula (Labour, Industrial Relations and Employment Creation)
- 4. Ms. Sylvia Makgone (Fisheries and Marine Resources)
- 5. Ms. Anna Shiweda (Agriculture, Water and Land Reform)
- 6. Mr. Daniel Kashikola– (Home Affairs, Immigration Safety and Security)
- 7. Mr. Veikko Nekundi ((Works and Transport)
- 8. Ms. Kornelia Shilunga (Mines and Energy)
- 9. Mr. Derek Klazen (*Urban and Rural Development*)
- 10. Ms. Alexia Manombe-Ncube (Disability Affairs)
- 11. Mr. Royal /Ui/o/oo (Marginalised People)
- 12. Ms. Faustina Caley (Education, Arts and Culture)
- 13. Ms. Jennely Matundu (International Relations and Cooperation)
- 14. Ms. Emma Kantema-Gaomas (Sport, Youth and National Service)
- 15. Ms. Verna Sinimbo (Industrialisation and Trade)
- 16. Dr. Ester Muinjangue (Health and Social Services)
- 17. Ms. Emma Theofilus (Information and Communication Technology)

### **SECRETARY**

Ms. Lydia Kandetu

### **DEPUTY SECRETARY**

Vacant

### LIST OF MEMBERS AND PARTIES WHICH THEY REPRESENT

### ALL PEOPLE'S PARTY (APP)

- 1. Mr. Ignatius Shixwameni
- 2. Mr. Erastus Shuumbwa (Chief Whip)

### CHRISTIAN DEMOCRATIC VOICE PARTY (CDVP)

1. Mr. Gothard Kandume – (Chief Whip)

### LANDLESS PEOPLE'S MOVEMENT (LPM)

- 1. Mr. Edson Isaacks
- 2. Ms. Utaara Mootu
- 3. Mr. Henny Seibeb (Chief Whip)
- 4. Mr. Bernadus Swartbooi

### NAMIBIA ECONOMIC FREEDOM FIGHTERS (NEFF)

- 1. Mr. Longinus Iipumbu (Chief Whip)
- 2. Mr. Jan Mukwilongo

### NATIONAL UNITY DEMOCRATIC ORGANISATION OF NAMIBIA (NUDO)

- 1. Mr. Josef Kauandenge (Party Leader and Chief Whip)
- 2. Ms. Ester Muinjangue

### POPULAR DEMOCRATIC MOVEMENT (PDM)

- 1. Ms. Esmeralda !Aebes
- 2. Ms. Elizabeth Becker
- 3. Ms. Elma Dienda (Deputy Chief Whip)
- 4. Ms. Jennifer van den Heever
- 5. Mr. Koviao Hengari
- 6. Mr. Johannes Martin
- 7. Ms. Winnie Moongo
- 8. Mr. Pieter Mostert
- 9. Mr. Vipuakuje Muharukua (Chief Whip)
- 10. Mr. Geoffrey Mwilima
- 11. Mr. Timotheus Shihumbu
- 12. Mr. Nico Smit
- 13. Mr. Kazeongere Tjeundo
- 14. Mr. McHenry Venaani (Party Leader)
- 15. Mr. Jan van Wyk
- 16. Mr. Diederik Vries

### RALLY FOR DEMOCRACY AND PROGRESS (RDP)

1. Mr. Mike Kavekotora – (Party Leader and Chief Whip)

### REPUBLICAN PARTY OF NAMIBIA (RP)

- Ms. Clara /Gowases (Chief Whip) passed away on 15 June 2020
- 1. Mr. Mathias Mbundu (Party Leader)
- 2. Ms. Herlinde Tjiveze (Chief Whip) (With effect from 2 July 2020)

### **SWANU**

1. Dr. Tangeni Iijambo (Mr.) – (Party Leader and Chief Whip)

### **SWAPO OF NAMIBIA**

- 1. Mr. Tom Alweendo (Minister)
- 2. Ms. Saara Kuugongelwa-Amadhila (Prime Minister)
- 3. Mr. Modestus Amutse
- 4. Ms. Emilia Nuyoma-Amupewa
- 5. Dr. Tobie Aupindi (Mr.)
- 6. Ms. Faustina Caley (Deputy Minister)
- 7. Mr. Elifas Dingara (With effect from 15 January 2021)
- 8. Mr. Jerry Ekandjo
- 9. Ms. Maria Elago
- 10. Mr. Hamunyera Hambyuka (Chief Whip and Deputy Chairperson of the Whole House Committee)
- 11. Ms. Maureen Hinda
- 12. Ms. Christine //Hoebes (Minister)
- 13. Ms. Lucia Iipumbu (Minister)
- 14. Mr. Natangue Ithete (Assistant Chief Whip)
- 15. Ms. Bernadette Jagger (Deputy Minister)
- 16. Mr. Leon Jooste (Minister)
- 17. Ms. Agnes Kafula (Deputy Chief Whip and Deputy Chairpersons of the Whole House Committee)
- 18. Ms. Johanna Kandjimi
  - Mr. Mandela Kapere (Died on 7 December 2020)
- 19. Mr. Frans Kapofi (Minister)
- 20. Mr. Kletus Karondo
- 21. Mr. Sebastian Karupu
- 22. Prof. Loide Kasingo (Ms.) (Deputy Speaker and Chairperson of the Whole House Committee)
- 23. Mr. Daniel Kashikola (Deputy Minister)
- 24. Mr. Gotthard Kasuto
- 25. Mr. Phillipus Katamelo
- 26. Prof. Peter Katjavivi (Mr.) (Speaker)
- 27. Ms. Nono Katjingisua
- 28. Mr. Leevi Katoma
- 29. Ms. Veno Kauaria
- 30. Ms. Juliet Kavetuna

- 31. Dr. Albert Kawana (Mr.) (Minister)
- 32. Mr. Derek Klazen (Deputy Minister)
- 33. Ms. Paula Kooper
- 34. Ms. Silvia Makgone (Deputy Minister)
- 35. Mr. Vincent Mareka
- 36. Ms. Jennely Matundu (Deputy Minister)
- 37. Ms. Helaria Mukapuli (With effect from 1 December 2020)
- 38. Dr. Itah Kandjii-Murangi (Ms.) (Minister)
- 39. Dr. Peya Mushelenga (Mr.) (Minister)
- 40. Mr. John Mutorwa (Minister)
- 41. Ms. Fenni Nanyeni
- 42. Ms. Netumbo Nandi-Ndaitwah (Deputy Prime Minister and Minister of International Relations and Cooperation)
- 43. Ms. Alexia Manombe-Ncube (Deputy Minister)
- 44. Ms. Hilma Nicanor (Deputy Minister)
- 45. Mr. Hafeni Ndemula (Deputy Minister)
- 46. Ms. Anna Nghipondoka (Minister)
- 47. Ms. Bertha Dinyando-Nyambe
- 48. Mr. Utoni Nujoma (Minister)
- 49. Mr. Calle Schleittwein (Minister)
- 50. Ms. Sophia Shaningwa
- 51. Mr. Pohamba Shifeta (Minister)
- 52. Ms. Kornelia Shilunga (Deputy Minister)
- 53. Ms. Anna Shiweda (Deputy Minister)
- 54. Ms. Heather Sibungo
- 55. Ms. Annakletha Sikerete
- 56. Ms. Verna Sinimbo (Deputy Minister)
- 57. Ms. Doreen Sioka (Minister)
- 58. Ms. Evelyn !Nawases-Taeyele
- 59. Ms. Agnes Tjongarero (Minister)
- 60. Mr. Tjekero Tweya
- 61. Mr. Royal Ui/o/oo (Deputy Minister)
- 62. Mr. Erastus Uutoni (Minister)
  - Ms. Margaret Mensah-Williams (resigned on 30 November 2020)
- 63. Ms. Lucia Witbooi

### **UNITED DEMOCRATIC FRONT (UDF)**

- 1. Mr. Apius Auchab
- 2. Mr. Themistokles Murorua (Chief Whip)

### APPOINTED BY THE PRESIDENT IN TERMS OF ARTICLE 32(5)(c) OF THE CONSTITUTION

- 1. Ms. Yvonne Dausab (Minister)
- 2. Ms. Emma Kantema-Gaomas (Deputy Minister)
- 3. Ms. Natalia Goagoses
- 4. Mr. Veikko Nekundi (Deputy Minister)
- 5. Ms. Emma Theofilus (Deputy Minister)
- 6. Dr. Kalumbi Shangula (Mr.) (Minister)
- 7. Mr. Iipumbu Shiimi (Minister)
- 8. Rear Adm. Peter Vilho (Minister)

# INDEX TO MINUTES OF PROCEEDINGS

### $\mathbf{A}$

APP	OINTMENTS / NOMINATIONS:	Page No.
1.	Election of Speaker and the Deputy Speaker	1
2.	Nomination of Chief Whips and Leaders of Parties	2
3.	Appointment of Mr. Natangue Ithete as Assistant Chief Whip	11
4.	Election of the Deputy Chairperson and Second Deputy Chairperson of the Whole House Committee	19
5.	Appointment of Mr. Mathias Mbundu as leader of RP in the Assembly	51
6.	Appointment of Ms. Herlinde Tjiveze as Chief Whip of the RP	51
ASS:	EMBLY:	Page No.
Oath	Affirmation:	
1. 2.	Swearing-in of Members  Ms. Herlinde Tjiveze	
Vaca	ntion:	
1.	Ms. Clara //Gowases	48
Leav	e of absence:	
1. 2. 3. 4.	Ms. Clara /Gowases Ms. Elma Dienda Ms. Paula Kooper Mr. Mike Kavekotora	. 18 . 18

### MESSAGE FROM HEAD OF STATE:

Page No.

None

MIN	ISTERIAL STATEMENTS:	Page No
1.	The Minister of Environment, Forestry and Tourism reported that the hunting season has started from 1 June 2020 to 31 August 2020	18
2.	The Minister of Gender Equality and Social Welfare informed the Assembly that tomorrow, 16 June 2020 Namibia will commemorate and celebrate the Day of the African Child which was launched in 1991 by the African Union	27
3.	The Minister in the Presidency informed the Assembly that H.E. the President has granted approval for the establishment of the Office of the Leader of the Official Opposition in terms of Article 32(7) of the Namibian Constitution	30
4.	The Minister of Works and Transport made a policy statement on the Linking of Debt Mechanism (LDM) on the Natis System, that will now allow vehicle owners to transact and receive license disks for vehicles that are fully paid	. 37
5.	The Minister of Education, Arts and Culture conveyed the stance of the Ministry on what transpired on social media in recent days about the postings that were filled with ethnic hatred linked to one of their staff members	. 37
6.	The Deputy Minister of Agriculture, Water and Land Reform clarified the position of the Ministry on the recruitment of veterinarian graduates from the UNAM School of Veterinary Medicine	. 46
7.	The Minister of Education, Arts and Culture updated the Assembly on the resumption of face-to-face teaching and learning for Grade 11 and 12 schools' readiness for Phase 2	. 49
8.	The Minister of Finance made a statement on recent media reports claiming that Cabinet has taken a decision to liquidate Air Namibia	49
9.	The Minister of Justice reminded the Members about Article 45 of the Constitution that endows Members of the National Assembly as representatives of the Namibian people	. 52
10.	The Minister of Sport, Youth and National Service provided information to the House and to Ms. Mootu in particular on questions she has raised during the budget discussion of her Ministry's Vote	. 52
11.	The Minister of Labour, Industrial Relations and Employment Creation addressed the Assembly on developments in labour relations in Namibia	

	during the State of Emergency and the periods of lockdown	59
12.	The Minister of Environment, Forestry and Tourism addressed the Assembly on the agreed implementation protocols that contain detailed information and guidelines to both visitors and accommodation establishments, and the tourism industry at large	61
13.	The Minister of Health and Social Services shared information about the ongoing National COVID-19 Response Effort	61
14.	The Minister of Education, Arts and Culture gave an update on the resumption of face-to-face teaching and learning	61
15.	The Minister of Higher Education, Training and Innovation briefed the Assembly on the effects of COVID-19 on the Higher Education Sector	64
16.	The Minister of Education, Arts and Culture gave an update on the matter regarding the unemployed teacher graduates in Namibia and what efforts the Ministry is undertaking to address the challenge	64
17.	The Minister of Sport, Youth and National Service updated the Assembly on the situation of football in Namibia, which has been a concern to the Ministry and the Namibian nation	69
18.	The Deputy Prime Minister and Minister of International Relations and Cooperation addressed the Assembly on the situation in Zimbabwe and SADC's involvement in the matter	72
19.	The Minister of Defence and Veteran Affairs made a statement motivated by the constant demand for information related to matters of national defence and security	72
20.	The Deputy Minister of Gender Equality, Poverty Eradication and Social Welfare condemned the alleged act of rape on a 12 year old minor by two unknown male suspects as reported in the media of 16 September 2020	75
21.	The Minister of Agriculture, Water and Land Reform provided an update on the locust outbreak in the Zambezi Region	84
22.	The Minister of Gender Equality, Poverty Eradication and Social Welfare warned against clips disseminating false information	91
23.	The Minister of Gender Equality, Poverty Eradication and Social Welfare reported about the continued raising of Gender Based-Violence in Namibia	91
24.	The Minister of Finance explained the Outcome of the Government Objectives Fishing Quota for Hake, Horse Mackerel and Monk	95
25.	The Minister of Health and Social Services reported on the Orientation Programme for Foreign Trained Medical and Dental graduates	97
26.	The Prime Minister provided an update on issues of Sexual and	

	Gender-Based Violence	. 101
27.	The Minister of Environment, Forestry and Tourism updated the Assembly about the veld fire situations that has become a concern in the country	101
28.	The Minister of Industrialisation and Trade informed the Assembly that her Ministry is collaborating with various stakeholders, with an objective to call on all Namibians to buy local products	104
29.	The Deputy Prime Minister and Minister of International Relations and Cooperation informed the Assembly that in honour of the late Dr. Theo-Ben Gurirab, the Ministry will host the 9 <sup>th</sup> Dr. Theo-Ben Gurirab Lecture Series on the eve of the launch of the International Women's Peace Center	120
30.	The Minister of Justice informed the Assembly on the progress made in respect of amending the Combating of Rape Act, the Combating of Domestic Violence Act, the Criminal Procedure Act, the Magistrate's Court Act and the High Court Act	121
MO	ΓΙΟΝS:	Page No.
Inter	national/Executive Instruments Tabled:	
1.	Deputy Minister of Home Affairs, Immigration, Safety and Security: Ratification of the Agreement entered into between Namibia and Russia on the Transfer of Sentenced Persons (Agreed to on 17 June 2019)	32
2.	Minister of Health and Social Services: Ratification of the Treaty for the Establishment of the African Medicines Agency (Motion lapsed on 8 July 2020 in terms of Rule 24(b))	34
3.	Minister of Finance: Amendment of Government Gazette No. 131, 132, 133 and 134 of Part 5A of Schedule No. 1 as was gazette on 12 June 2020	41
4.	Minister of Agriculture, Water and Land Reform: Ratification of the 2018 Revised Agreement between Botswana, Lesotho, Namibia and South Africa on the Establishment of the Orange-Sengu Watercourse Commission (ORASECOM)  (Agreed to on 15 September 2020)	70
5.	Minister of Health and Social Services: Ratification of the Treaty for the Establishment of the African Medicines Agency (Agreed to on 14 October 2020)	81
6	Minister of Labour Industrial Relations and Employment Creation:	

	<ul> <li>Ratification of the ILO Convention 2011 (No. 189) on the Decent Work for Domestic Workers; and</li> <li>Ratification of the ILO Convention 2019 (No. 190) on Elimination of Violence and Harassment in the World of Work</li></ul>	. 82
7.	Minister of Industrialisation and Trade: Agreement to the Economic Partnership between the SACU Member States and Mozambique and the UK and Northern Ireland	102
8.	Minister of Justice: Accession to the Statute of The Hague Conference on Private International Law (Agreed to on 28 October 2020)	121
Mot	tions Tabled:	Page No.
1.	Deputy Prime Minister and Minister of International Relations and Cooperation Regulations and Amendments made by His Excellency the President during the period of 28 March 2020 to 28 June 2020	
2.	Prime Minister: Re-nomination by H.E. the President of Dr. Nashilongo Shivute as a Member of the Public Service Commission for a period of five years with effect from 1 July 2020 to 30 June 2025	. 31
3.	Dr. Iijambo: Motion to discuss the National Reconciliation Policy	31
4.	Deputy Minister of Health and Social Services:  Motion on the issue of abortion	40
5.	Mr. Venaani: Motion for the Assembly to remain in Session beyond the 8 July 2020 as proposed to reconvene on 8 September 2020	46
6.	Mr. Smit: Motion on the absence of an asset register at many Government entities and the financial and economic implications thereof	. 72
7.	Mr. Venaani: Motion to debate the precarious situation unfolding in Zimbabwe	. 72

8.	Mr. Venaani: Motion to debate the need to promulgate the flexible Land Tenure Act 4 of 2012	73
	(Motion lapsed on 29 October 2020 in terms of Rule 24(b))	
9.	Mr. Smit: Motion to debate the issue of the responsibilities of Accounting Officers in all OMAs, and regional and local authorities	. 79
10.	Ms. Van den Heever:  Motion to discuss the plight of "street kids" for more safe houses and places of safety	81
11.	Mr. Martin: Motion to discuss and design a fair and effective approach for street vendors' operation	82
12.	Ms. Moongo: Motion to discuss the need for the creation of a Sex Offenders Register (Motion lapsed on 29 October 2020 in terms of Rule 24(b))	97
13.	Mr. Mwilima: Motion to discuss the introduction of an insurance cover policy which may compensate farmers	102
14.	Mr. Kavekotora: Motion to deliberate on democracy and development in Namibia  (Motion lapsed on 29 October 2020 in terms of Rule 24(b))	102
15.	Mr. Tjeundo: Motion to discuss the plight of the people of Kombat	. 102
16.	Mr. Kauandenge: Motion to discuss the conditions of Local Authorities in Namibia	. 102
	N	
NAT	ΓΙΟΝΑL COUNCIL:	
Bills	s Considered and Confirmed by the Council without Amendments:	Page No.
1. 2. 3.	Gaming and Entertainment Control Amendment Bill [B. 2 – 2020]	. 39

4.	<i>Appropriation Bill</i> [B. 5 – 2020]	39
Bills	Considered and Confirmed by the Council with Amendments:	
1.	The Control of the Import and Export of Dairy Products and Dairy Product St. [B. 6 – 2019]	
2.	Financial Institutions and Markets Bill [B. 13 – 2018]	
	P	
PERI	FORMANCE OF THE NATIONAL ASSEMBLY:	Total Number
Sittin	ng days	(48)
Days	without a Quorum.	(0)
	Tabled	
	passed without amendments	
	passed with amendments	
	which have lapsedwithdrawn	` /
	referred to Standing Committees	\ /
Bills	from the National Council reconsidered	(1)
Inter	national/Executive Instruments Tabled	(8)
	national/Executive Instruments Adopted/Agreed to	
Inter	national/Executive Instruments which have lapsed	(1)
	ons Tabled	
	ons adopted/agreed to	
	ons referred to Standing Committees	` '
	ons rejected	
Moti	ons which have lapsed	(11)
Repo	orts Tabled by the Presiding Officer.	(5)
Annu	nal and Ministerial Reports Tabled	(25)
AIIII	iai Report referred to a Farnamentary Committee	(2)
Audi	tor-General's (AG's) Reports Tabled	(55)
	Reports on Councils/Authorities referred to the National Council's PAC	
Natio	onal Council's Reports on AG's Reports on Councils/Authorities received	(0)
Repo	orts of Committees Tabled on local visits/meetings/public hearings conducted	(0)
-	orts of Committees Tabled on foreign visits/meetings attended	, ,
	orts by Committees on Motions which were referred to them for further scrutiny	
IPU /	CPA / PAP / SADC(PF) Reports Tabled	(0)

Ques	stions Asked with Noticestions Replied tostions which have lapsed	(63) (53) (10)
Ques	stions asked without Notice (Oral)	(88)
PET	ITIONS:	
1.	Petition from the Affirmative Repositioning (AR) Movement calling for the urgent passing of a legislation to regulate foreign ownership of land.	40
2.	Petition from Pro Life Namibia rejecting the legislation of abortion in Namibia	49
3.	Petition from Civil Society Organisations calling for the liberalization on the current Abortion Act	51
4.	Petition from #ShutItAllDown Movement	99
PRE	SIDENT:	Page No.
	ning Address of Nation Address	12
	S	
SPE	AKER'S RULINGS AND ANNOUNCEMENTS:	Page No.
1.	The Speaker expressed his appreciation to Konrad Adenauer Stiftung (KAS) for facilitating virtual Parliament so that the National Assembly can pass the National Budget	7
2.	The Speaker invited all members to a Budget Review Session scheduled for 28 March 2020, to be collaborated by Parliament and Friedrich Ebert Stiftung (FES)	7
3.	The Speaker expressed condolences to the family and friends of Mr. George Floyd, and African-American who died at the hands of those who are tasked to uphold the law and order	13
4.	The Speaker expressed sympathy and condolences to the family and people of Burundi, on the passing on of President Pierre Nkurunzinza	23
5.	The Speaker extended sympathy and condolences to the family, colleagues and friends of Hon. Clara /Gowases who passed away on Monday, 15 June 2020	30
6.	The Speaker announced the passing on of the following people	

### XVI

	who were dear to many of us: Mr. Martin Lazarus Shipanga (renowned educationalist); Mr. Tylvas Kuugongelwa (brother to the Prime Minister); and Mrs. Hedwig Hamutenya Karupu (cousin to the Chief Whip of SWAPO)	42
7.	The Speaker made a Ruling on the behavior of Hon. Swartbooi and Hon. Seibeb, that their conduct was unbecoming of a Member of Parliament, to the point which he considered that it was totally out of order and uncalled for, and warned them that he will have them removed from the House if they do not refrain from such behavior	45
8.	The Speaker reported that despite his Ruling and warning on Hons. Swartbooi and Seibeb the previous day, that the behavior of Hons. Natangue Ithete and Longinus Iipumbu in this House yesterday was also unacceptable and unbecoming of a Member of Parliament, and also issued both of them with a warning to be removed from the House	49
9.	The Speaker announced that the National Assembly has acquired new Chamber system which will be commissioned during the recess period in order to improve parliamentary processes	54
10.	The Speaker reminded the Members that the deadline for submission of the Assets Declaration Forms is 31 July 2020	54
11.	The Speaker reported about the passing on of Mr. Dirk Mudge on 26 August 2020. He was a Member of the Constituent Assembly and founding Member of our National Assembly	60
12.	As Namibia and the world is faced with the challenges of the COVID-19 pandemic, the Speaker reported that the operations in the Chamber will now only be limited to 50 Members shared across various political parties	60
13.	The Speaker further reported that the Assembly has now installed a new microphone system in the Chamber, to move towards a concept of a paperless environment	60
14.	The Speaker informed the Assembly that the United Nations General Assembly resolved to observed the 15 <sup>th</sup> September as the International day of Democracy	68
15.	The Speaker announced that the conduct of some Members in the House is seriously threatening the integrity and the decorum of this institution, and quoted some Rules for the attention of the Members	74
16.	The Speaker announced that the Secretary has forwarded copies of the petition received from #ShutItAllDown to all relevant Offices, Ministries and Agencies as was cited in the petition	103
17.	The Speaker reported that members of the Namibian Defence Force are busy clearing the bushes behind the Parliament Building	10
18.	The Speaker announced that with the election of Mr. Murorua of the UDF Party as Chairperson of the Public Accounts Committee, that he automatically qualify to be a Member of the Standing Rules Committee, and Mr. Auchab has been nominated to represent the Party on the	
	Standing Rules Committee	104

### XVII

19.	with Friedrich Ebert Stiftung are inviting all Members to attend a Blended Virtual Session on the Assessment of the 2020/2021 Appropriation Amendment Bill	116
20.	The Speaker announced that he has learnt about the passing on of Mr. Thomas Oppermann, Vice President of the German Parliament	. 118
21.	The Speaker announced that Parliamentary Standing Committees in partnership with the National Youth Council of Namibia and AFRIYAN will host a series of dialogues between Ms. Chebbi, Hon. Fassiha Hassan and local activists on themes which will be looked in the context of a post COVID-19	120
22.	The Speaker reported that today, 29 October 2020 Kaptein Hendrik Witbooi was wounded by the German troops near Vaalgrans in the //Karas Region and died thereafter	122
23.	The Speaker reported that the Assembly shall rise today, 29 October 2020 and all items that may be undisposed of shall lapse in terms of Rule 24(b) of the Standing Rules and Orders, but can again be introduced at the next Session in February 2021 by means of a substantive Motion	122
STA	NDING AND SELECT COMMITTEES/GROUPS (NOMINATIONS):	Page No.
1.	Standing Committee on Standing Rules and Orders and Internal Arrangements	15
2.	Standing Committee on Standing Rules and Orders and Internal Arrangements	
3.	Standing Committee on Public Accounts	
4.	Standing Committee on Constitutional and Legal Affairs	
5.	Standing Committee on Foreign Affairs, Defence and Security	55
6.	Standing Committee on Economics and Public Administration	56
7.	Standing Committee on Natural Resources	
8.	Standing Committee on Human Resources and Community Development	
9.	Standing Committee on Gender Equality, Social Development and	
	Family Affairs	57
10.	Standing Committee on Information, Communication Technology	
	and Innovation	58
11.	Standing Committee on Public Accounts	63
12.	Standing Committee on Constitutional and Legal Affairs	63
13.	Standing Committee on Foreign Affairs, Defence and Security	63
14.	Standing Committee on Economics and Public Administration	63
15.	Standing Committee on Natural Resources	63
16.	Standing Committee on Human Resources and Community Development	64
17.	Standing Committee on Gender Equality, Social Development and	
18.	Family Affairs	
10	and Innovation	64
19.	Standing Committee on Constitutional and Legal Affairs	
20.	Standing Committee on Foreign Affairs, Defence and Security	77 77
21. 22.	Standing Committee on Natural Resources	77 77
23.	Standing Committee on Economics and Public Administration  Standing Committee on Human Resources and Community Development	
24.	Standing Committee on Gender Equality, Social Development and	
25.	Family Affairs Standing Committee on Information, Communication Technology	70

### XVIII

	and Innovation	. 78
26.	Standing Committee on Public Accounts	
27.	Standing Committee on Standing Rules and Orders and Internal Arrangements.	. 87
28.	Standing Committee on Public Accounts	. 113
29.	Standing Committee on Information, Communication Technology	
	and Innovation	. 113
30.	Standing Committee on Economics and Public Administration	113
31.	Standing Committee on Foreign Affairs, Defence and Security	113
32.	Standing Committee on Natural Resources	113
33.	Standing Committee on Human Resources and Community Development	. 113
34.	Standing Committee on Gender Equality, Social Development and	
	Family Affairs	. 113
35.	Standing Committee on Constitutional and Legal Affairs	. 113
STA	ANDING ORDERS:	Page No.
Rule	e 99(c): Proceedings not interrupted	16
Rule	e 99(c): Proceedings not interrupted	18
	e 99(c): Proceedings not interrupted	
	e 99(c): Proceedings not interrupted	
	e 99(c): Proceedings not interrupted	
	e 99(c): Proceedings not interrupted	
	e 99(c): Proceedings not interrupted	
	. 99(c). 1 10cccaings not interrupted	14
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QUORUM

None

# PAPERS LAID UPON THE TABLE: 2019/20

DATE	PAGE NO.	SUBJECT				
26 May	5	The Minister of Agriculture, Water and land Reform laid upon the Table:				
		Annual Report of NamWater for the year 2018 – 2019.				
2 June	9	The Prime Minister laid upon the Table:				
	(i)	Annual Report of the Namibia Institute of Public Administration and Management (NIPAM) for the year 2018/2019; and				
	(ii)	The 2018/2019 Annual Report of the Anti-Corruption Commission on the Implementation of the National Anti-Corruption Strategy and Action Plan for the years 2016 – 2019.				
2 June	9	The Minister of Justice laid upon the Table:				
		Annual Report of the Office of the Judiciary for the year 2018/2019.				
10 June	21	The Minister of Finance laid upon the Table:				
		Reports of the Auditor-General on the Accounts of the –				
	(i)	Ministry of Public Enterprises for the financial year ended 31 March 2019;				
	(ii)	National Assembly for the financial year ended 31 March 2019;				
	(iii)	Electoral Commission of Namibia for the financial year ended 31 March 2019; and				
	(iv)	Karakul Board of Namibia for the financial year ended 31 March 2019.				
23 June	13	The Minister of Agriculture, Water and Land Reform laid upon the Table:				

		Annual Report of the National Road Safety Council for the year 2018 – 2019.  (Report referred to the relevant Parliamentary Committee on 23 June 2020 for consideration and report back)
24 June	36	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Ministry of Defence for the financial year ended 31 March 2019;
	(ii)	Ministry of Information and Communication Technology for the financial year ended 31 March 2019;
	(iii)	Ministry of Industrialisation, Trade and SME Development for the financial year ended 31 March 2019;
	(iv)	Ministry of Gender Equality and Child Welfare for the financial year ended 31 March 2019; and
	(v)	Ministry of Poverty Eradication and Social Welfare for the financial year ended 31 March 2019.
24 June	36	The Minister of Finance further laid upon the Table for discussion:
		Annual Report of the Development Bank of Namibia, Development Impact Report of 2019. (Report lapsed in terms of Rule 24(b))
30 June	43	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Ministry of Urban and Rural Development for the financial year ended 31 March 2019; and
	(ii)	Ministry of Sport, Youth and National Service for the financial year ended 31 March 2019;
1 July	45	The Minister of Finance laid upon the Table:
		Performance Audit Report of the Auditor-General on Crime Prevention within the Ministry of Safety and Security for the financial years ended 2015/16, 2016/17 and 2017/18.

7 July	51	The Minister of Finance laid upon the Table:					
		Reports of the Auditor-General on the Accounts of the –					
	(i)	Office of the Vice-President: Veterans, Marginalised and Disability Affairs for the financial year ended 31 March 2019;					
	(ii)	Office of the Auditor-General for the financial year ended 31 March 2019; and					
	(iii)	Anti-Corruption Commission for the financial year ended 31 March 2019.					
8 July	58	The Speaker laid upon the Table in terms of Section 6(3) of the Ombudsman Act No. 7 of 1990:					
		Annual Report of the Office of the Ombudsman for the period 1 January to 31 December 2019.					
8 July	59	The Minister of Finance laid upon the Table:					
		Annual Report of Bank of Namibia for the year 2019.					
22 September	78	The Minister of Finance laid upon the Table:					
	(i)	Annual Report of AgriBank of Namibia for the year 2019;					
	(ii)	Annual Report of NamibRe for the year 2019;					
	(iii)	Integrated Annual Report of the Road Fund Administration of Namibia for the year 2019;					
	(iv)	Annual Report of NAMFISA for the year 2019;					
	(v)	Annual Report of Luderitz Waterfront Development Company for the year 2018; and					
	(vi)	National Special Risks Insurance Association Annual Financial Statements for the year ended 31 March 2019.					
23 September	80	The Minister of Finance laid upon the Table:					
		Reports of the Auditor-General on the Accounts of the –					

### XXII

	(i)	Ministry of Environment and Tourism for the financial year ended 31 March 2019;
	(ii)	Ministry of Higher Education, Training and Innovation for the financial year ended 31 March 2019;
	(iii)	Regional Council of Oshana Region for the financial year ended 31 March 2019;
	(iv)	Regional Council of Kavango East Region for the financial year ended 31 March 2017 and 2018; and
	(v)	Regional Council for the Hardap Region for the financial year ended 31 March 2019.
30 September	90	The Speaker laid upon the Table in terms of Section 6(1) of the Ombudsman Act, 1990 (Act No. 7 of 1990:
		Ombudsman's Report on a Complainant against August 26 Holding Company (PTY) LTD.
30 September	90	The Minister of Environment, Forestry and Tourism laid upon the Table:
		Annual Report of the Environmental Investment Fund of Namibia for the year 2018/2019.
1 October	93	The Minister of Justice laid upon the Table:
		Annual Report of the Law Reform and Development Commission for the year 2019 – 2020.
1 October	93	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Municipality of Walvis Bay for the financial year ended 30 June 2018;
	(ii)	Municipality of Keetmanshoop for the financial year ended 30 June 2018;
	(iii)	Regional Council of the Oshikoto Region for the financial year ended 31 March 2018;
	(iv)	Town Council for Helao Nafidi for the financial year ended 30 June 2019; and

### XXIII

	(v)	Education Development Fund for the financial year ended 31 March 2019.
6 October	95	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Namibia Tourism Board for the financial year ended 31 March 2019;
	(ii)	Special Report of the Auditor-General on the Non-Submission of Financial Statements by some Local Authorities, Regional Councils and Statutory Bodies up to the financial year ended 30 June 2019;
	(iii)	Regional Council of the Omusati Region for the financial year ended 31 March 2019;
	(iv)	Regional Council of the Kunene Region for the financial year ended 31 March 2019; and
	(v)	Town Council of Nkurenkuru for the financial year ended 30 June 2019.
14 October	104	The Deputy Minister of Defence and Veterans Affairs, on behalf of the Minister of Education, Arts and Culture, laid upon the Table:
		The Revised Policy on Namibian Arts, Culture and Heritage, by the Ministry of Education, Arts and Culture.
15 October	107	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Office of the Judiciary for the financial year ended 31 March 2019;
	(ii)	Ministry of Safety and Security for the financial year ended 31 March 2019;
	(iii)	Ministry of Justice for the financial year ended 31 March 2019;
	(iv)	Ministry of Fisheries and Marine Resources for the financial year ended 31 March 2019; and

### XXIV

	(v)	Department of Works of the Ministry of Works and Transport for the financial year ended 31 March 2019.
20 October	110	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Ministry of Labour, Industrial Relations and Employment Creation for the financial year ended 31 March 2019;
	(ii)	Ministry of Land Reform for the financial year ended 31 March 2019;
	(iii)	Department of Transport of the Ministry of Works and Transport for the financial year ended 31 March 2019;
	(iv)	Diamond Valuation Fund for the financial year ended 31 March 2018; and
	(v)	National Road Safety Council for the financial year ended 31 March 2019.
21 October	113	The Minister of Environment, Forestry and Tourism highlighted and laid upon the Table:
		Annual Progress Report of the Ministry of Environment, Forestry and Tourism for the year 2019/2020.
		(Report deferred to a Parliamentary Standing Committee for further scrutiny on 21 October 2020)
21 October	114	The Minister of Works and Transport laid upon the Table:
		Integrated Report of the Namibia Civil Aviation Authority for the year 2019/2020.
21 October	110	The Deputy Minister of Disability Affairs highlighted and laid upon the Table:
	(i)	Annual Report of the National Disability Council of Namibia for the year 2015/2016;
	(ii)	Annual Report of the National Disability Council of Namibia for the year 2016/2017;
	(iii)	Annual Report of the National Disability Council of Namibia for the year 2017/2018;

	(iv)	Audited Financial Statements of the National Disability Council of Namibia for the year 2011/2012;
	(v)	Audited Financial Statements of the National Disability Council of Namibia for the year 2012/2013;
	(vi)	Audited Financial Statements of the National Disability Council of Namibia for the year 2013/2014; and
	(vii)	Audited Financial Statements of the National Disability Council of Namibia for the year 2014/2015.
22 October	116	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Ministry of Health and Social Services for the financial year ended 31 March 2019;
	(ii)	Ministry of Finance for the financial year ended 31 March 2019;
	(iii)	National Planning Commission for the financial year ended 31 March 2019;
	(iv)	National Council for the financial year ended 31 March 2019; and
	(v)	Village Council of Divundu for the financial year ended 30 June 2019.
27 October	116	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Ministry of Home Affairs and Immigration for the financial year ended 31 March 2019;
	(ii)	Ministry of Agriculture, Water and Forestry for the financial year ended 31 March 2019;
	(iii)	Ministry of Mines and Energy for the financial year ended 31 March 2019;
	(iv)	Ministry of Education, Arts and Culture for the financial year ended 31 March 2019; and

### XXVI

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	(v)	Office of the Attorney-General for the financial year ended 31 March 2019.
29 October	122	In compliance with Section 15(2) of the Electoral Act No. 5 of 2014; the Speaker laid upon the Table:
	(i)	Annual report of the Electoral Commission of Namibia for the year 2018/2019;
	(ii)	Performance Assessment and Post Election Report of the 15 June 2019 Ondangwa Urban Constituency By-Election; and
	(iii)	Performance Assessment and Post Election Report of the 15 June 2019 Oshakati East Constituency By-Election.
29 October	122	The Minister of Finance laid upon the Table:
		Reports of the Auditor-General on the Accounts of the –
	(i)	Ministry of International Relations and Cooperation for the financial year ended 31 March 2019;
	(ii)	Town Council of Otavi for the financial year ended 30 June 2018;
	(iii)	Regional Council of the Ohangwena Region for the financial year ended 31 March 2019;
	(iv)	Regional Council of the //Karas Region for the financial year ended 31 March 2019; and
	(v)	Village Council of Tsandi for the financial year ended 30 June 2019.

## PROCEEDINGS ON BILLS IN THE ASSEMBLY DURING -2020

No.	No. of Bill	Short Title	Introduced By	First Reading	Second Reading	In Committee	Amendment Considered	Third Reading	Remarks
1	5 '20	Appropriation Bill	Minister of Finance	27.05.20	05.06.2020	15.06.2020		15.06.2020	Agreed to.
2	4 '20	Access to Information Bill	Minister of Information and Communication Technology	17.06.20	On 8 July 2020 Bill referred to a Standing Committee for further scrutiny and report back				
	13 '18	<b>Reconsideration</b> Financial Institutions and Markets Bill	Minister of Finance			07.07.20	07.07.20		Agreed to.
3	7 "20	Appropriation Amendment Bill	Minister of Finance	20.10.20	28.10.20	29.10.20		29.10.20	Agreed to.